

## SUPPLEMENTARY INFORMATION:

## BACKGROUND

As part of a continuing program to obtain more efficient use of its personnel, facilities, and resources, and to provide better service to carriers, importers, and the public, the Customs Service proposes to extend the port limits of the Customs port of entry at El Paso, Tex. The current limits of this port coincide with the El Paso city limits. The expansion would accommodate the relocation of the cattle quarantine station in Chihuahua, Mexico, by creating a "cattle only" crossing immediately across the United States-Mexico border from the intended site, in the area known as Anapra, N. Mex. This would make the entry of cattle easier as it would not be necessary to transport them through the city of Juarez, Mexico, to get to the port of entry.

As extended, the geographical limits of the port of El Paso, Tex., would include all the territory within the city limits of El Paso and also:

That part of Dona Ana County, N. Mex., contained in the area defined by the Texas-New Mexico state line from the point of its intersection with the USA-Mexico international boundary northwesterly to the point of its intersection with New Mexico State Highway 273; then southwesterly along New Mexico State Highway 273 to its intersection with Anapra Road; and continuing in a southwesterly direction along Anapra Road to its intersection with the USA-Mexico international boundary; and then easterly along the USA-Mexico international boundary back to its intersection with the Texas-New Mexico state line.

If the proposed extension is adopted, the list of Customs regions, districts and ports of entry in §101.3 of the Customs Regulations (19 CFR 101.3), will be amended accordingly.

## COMMENTS

Before adopting this proposal, consideration will be given to any written comments that are submitted to the Commissioner of Customs. Comments submitted will be available for public inspection in accordance with §103.8(b) of the Customs Regulation (19 CFR 103.8(b)) during regular business hours at the Regulations and Legal Publications Division, Headquarters, U.S. Customs Service, 1301 Constitution Avenue NW., Washington, D.C. 20229.

## AUTHORITY

This change is proposed under the authority vested in the President by section 1 of the Act of August 1, 1914, 38 Stat. 623, as amended (19 U.S.C. 2), and delegated to the Secretary of the Treasury by Executive Order No. 10289, September 17, 1951 (3 CFR 1949-1953 Comp., Ch. II), and pursuant to authority provided by Treasury

Department Order No. 190, Rev. 14 (42 FR 35239).

## DRAFTING INFORMATION

The principal author of this document was Robert Harris, Regulations and Legal Publications Division, Office of Regulations and Rulings, U.S. Customs Service. However, personnel from other offices participated in its development, both on matters of substance and style.

Dated: March 6, 1978.

BETTE B. ANDERSON,  
*Under Secretary  
of the Treasury.*

[FR Doc. 7415 Filed 3-17-78; 8:45 am]

[4410-01]

## DEPARTMENT OF JUSTICE

## Drug Enforcement Administration

[21 CFR Part 1308]

SCHEDULES OF CONTROLLED  
SUBSTANCES

**Proposed Placement into Schedule II  
of 1-Piperidinocyclohexanecarbonitrile and 1-Phenylcyclohexylamine,  
Immediate Precursors to Phencyclidine**

AGENCY: Drug Enforcement Administration, Justice.

ACTION: Notice of proposed rulemaking.

SUMMARY: This is a notice of proposed rulemaking issued by the Administrator of the Drug Enforcement Administration to place the drugs 1-Piperidinocyclohexanecarbonitrile and 1-Phenylcyclohexylamine into Schedule II of the Controlled Substances Act. This action was initiated upon DEA's receipt of a letter from the Assistant Secretary, Department of Health, Education, and Welfare, requesting that phencyclidine be placed into Schedule II of the Act and which noted that its analogs and immediate precursors were to be considered for similar controls. The effect of the present proposal would be to provide regulatory controls upon the manufacture, distribution, dispensing, importation and exportation of these two immediate precursors of phencyclidine.

DATE: Comments should be received on or before April 19, 1978.

ADDRESS: Send comments in triplicate to: Administrator, Drug Enforcement Administration, U.S. Department of Justice, 1405 I Street NW., Washington, D.C. 20537.

FOR FURTHER INFORMATION CONTACT:

Howard McClain, Jr., Chief, Regula-

tory Control Division, Drug Enforcement Administration, telephone 202-633-1366.

SUPPLEMENTARY INFORMATION: On August 29, 1977, the Administrator of DEA requested the Assistant Secretary for Health, Department of Health, Education, and Welfare to provide a scientific and medical evaluation of DEA's proposed action to move the Schedule III controlled substance phencyclidine to Schedule II.

The Assistant Secretary concurred with DEA's request and submitted a letter dated December 8, 1977, with documents enclosed which listed the factors he is required to consider under section 201 of the Act as well as the summarized considerations in furtherance thereof concerning the placement of phencyclidine into Schedule II. In the letter, the Assistant Secretary also recognized that the analogs and immediate precursors of phencyclidine were to be considered for similar control.

Concerning phencyclidine, the Drug Enforcement Administration has, after appropriate notice, issued a final order placing that drug into Schedule II of the Act (43 FR 3359, January 25, 1978), and in connection with this, studied precursors of PCP for their possible inclusion into an appropriate schedule of control under the Act.

In its study of PCP's precursors, DEA recognized that in the various syntheses of PCP there are or can be chemical reactions whereby one chemical substance or another is converted in one step to PCP. DEA has uncovered clandestine PCP laboratories on numerous occasions where the laboratory has reached the stage in its PCP syntheses where it has made a chemical substance which in one further step would be converted into PCP.

The Administration has identified two such substances as immediate precursors in accordance with the provisions of section 102(22) of the Act (21 U.S.C. 802(22)). The substances, 1-Piperidinocyclohexanecarbonitrile and 1-Phenylcyclohexylamine, have each been found by the Administrator as being (1) the principle compound used in the manufacture of PCP, (2) an immediate chemical intermediary used or likely to be used in the manufacture of PCP, and (3) the control of each such immediate precursor is necessary to prevent, curtail or limit the manufacture of PCP.

Therefore, such chemical substances are "immediate precursors" of PCP as defined in section 102(22) of the Act (21 U.S.C. 802(22)) and thus may be placed in Schedule II with PCP, without the necessity of making the findings otherwise required by sections 201(a) and 202(b) of the Act (21 U.S.C. 811(a) and 812(b)) and without regard

to the procedures otherwise required by sections 201 (a) and (b) of the Act (21 U.S.C. 811 (a) and (b)). 21 U.S.C. 811(e). Such procedures which, under the authority of 21 U.S.C. 811(e), need not be regarded as a required prelude to control in this case, and which are hereby dispensed with, include the rulemaking procedures as set forth in the Administrative Procedure Act (5 U.S.C. 551-559), and the opportunity for a hearing on the proposed rule.

Notwithstanding this, DEA is extending in this case the opportunity to interested persons to submit comments on the rule proposed herein and shall consider all such comments received on or before April 19, 1978. Comments should be submitted in quintuplicate to the Administrator, Drug Enforcement Administration, United States Department of Justice, 1405 I Street NW., Washington, D.C. 20537, Attention: DEA Federal Register Representative.

After April 19, 1978, the Administrator shall issue his final order pursuant to 21 CFR 1308.48 upon consideration of all written comments timely received.

Therefore, pursuant to 21 U.S.C. 811(e) and regulations of the Drug Enforcement Administration and of the Department of Justice, the Administrator of the Drug Enforcement Administration hereby proposes that 1-Piperidinocyclohexanecarbonitrile and 1-Phenylcyclohexylamine be included in Schedule II of the Act, and that § 1308.12(e) of Title 21, Code of Federal Regulations (CFR) be amended to read as follows:

§ 1308.12 Schedule II.

\* \* \* \* \*

(e) *Depressants.* Unless specifically excepted or unless listed in another schedule, any material, compound, mixture, or preparation which contains any quantity of the following substances having a depressant effect on the central nervous system, including its salts, isomers, and salts of isomers whenever the existence of such salts, isomers, and salts of isomers is possible within the specific chemical designation:

(1) Amobarbital.....	2125
(2) Methaqualone.....	2565
(3) Pentobarbital.....	2270
(4) Phencyclidine.....	7471
(5) 1-Phenylcyclohexylamine.....	7460
(6) 1-Piperidinocyclohexanecarbonitrile.....	8603
(7) Secobarbital.....	2315

\* \* \* \* \*

All interested persons are invited to submit their comments in writing regarding this proposal. These comments should state with particularity the issues concerning which the person desires to be heard. Comments should be submitted in quintuplicate

to the Administrator, Drug Enforcement Administration, United States Department of Justice, 1405 I Street NW., Washington, D.C. 20537, Attention: DEA Federal Register Representative.

Dated: March 15, 1978.

PETER B. BENSINGER,  
*Administrator, Drug Enforcement Administration.*  
[FR Doc. 78-7281 Filed 3-17-78; 8:45 am]

[4210-01]

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Office of the Secretary

[24 CFR Part 81]

[Docket No. R-77-509]

REGULATIONS GOVERNING OPERATIONS OF THE FEDERAL NATIONAL MORTGAGE ASSOCIATION

Extension of Comment Period

AGENCY: Federal National Mortgage Association (FNMA).

ACTION: Extension of comment period.

SUMMARY: This notice extends the period for comments on FNMA's proposal to revise regulations governing the agency's operations set forth in the FEDERAL REGISTER of February 24, 1978 (43 FR 7659). This action is being taken because a number of requests for an extension of time were received, pointing out that since the proposal is lengthy, complex, and of significant impact on the operation of the secondary mortgage market, additional time was needed to analyze the proposed regulations and prepare detailed and meaningful comments.

DATE: The comment period is extended until April 26, 1978.

ADDRESS: Written comments, views or data should be submitted to the Rules Docket Clerk, Office of the General Counsel, Room 5218, Department of Housing and Urban Development, 451 Seventh Street SW., Washington, D.C. 20410.

FOR FURTHER INFORMATION CONTACT:

Irving P. Margulies, 202-755-7203.

SUPPLEMENTARY INFORMATION: This Notice extends the period for comments on the Notice, published February 24, 1978 (43 FR 7659), proposing to revise the Regulations Governing Operations of the Federal National Mortgage Association. The original comment due date on this proposal was March 27, 1978.

Requests for an extension of time were submitted by counsel for the Federal National Mortgage Association and by the Mortgage Bankers Association of America, the Mortgage Insurance Companies of America, the National Association of Mutual Savings banks, and several mortgage banking firms. Counsel for the Federal National Mortgage Association requested that the comment period be extended for 60 days, until May 26, 1978. The Mortgage Bankers Association of America, the Mortgage Insurance Companies of America, and the several mortgage banking firms have requested that the comment period be extended by 30 days. The National Association of Mutual Savings Bank requested an extension until March 31, 1978.

In general, the requests for extension point out that the proposal is lengthy, complex, and of significant impact on the operation of the secondary mortgage market, and that additional time is needed to analyze the proposed regulations and prepare detailed and meaningful comments.

The Secretary of Housing and Urban Development, upon consideration of the foregoing requests for extension and for the reasons expressed therein, hereby extends the comment period by 30 days, with a revised comment due date of April 26, 1978.

PATRICIA ROBERTS HARRIS,  
*Secretary, Department of Housing and Urban Development.*  
[FR Doc. 78-7299 Filed 3-15-78; 3:06 pm]

[4830-01]

DEPARTMENT OF THE TREASURY

Internal Revenue Service

[26 CFR Part 1]

[LR-194-77]

INCOME TAX

Deferred Tax Treatment of Amounts of Compensatory Payments; Public Hearing on Proposed Regulations

AGENCY: Internal Revenue Service, Treasury.

ACTION: Public hearing on proposed regulations.

SUMMARY: This document provides notice of a public hearing on proposed regulations relating to deferred tax treatment of amounts of compensatory payments.

DATES: The public hearing will be held on May 4, 1978, beginning at 10 a.m. Outlines of oral comments must be delivered or mailed by April 21, 1978.

ADDRESS: The public hearing will be held in the IRS Auditorium, Seventh